# The Effect of Policy Uncertainty on VC Investments Around The World

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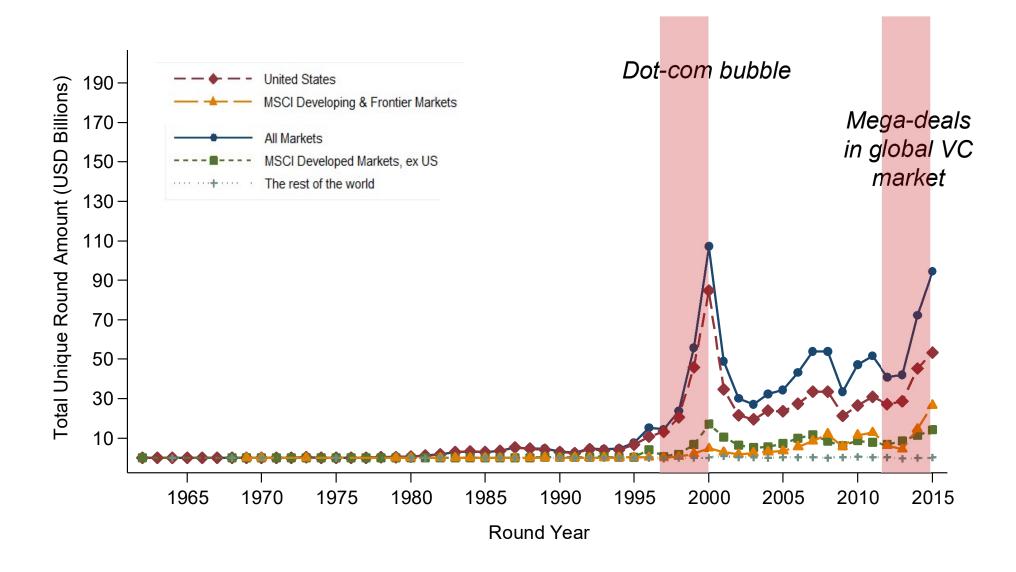
#### The Economics of VC Investments

- VC investors provide staged financing to startup companies that tie each financial infusion to milestones
- Matching the amount of money raised in each round to the specific uncertainty that needs to be resolved with that round of funding
  - This structured financing builds real options (Gompers 1995;
    Bergemann, Hege, and Peng 2008)
- VC investors refer to "financing risk" to describe how otherwise sound projects may not obtain capital for the next experiment.
  - Nanda and Rhodes-Kropf (2010, 2013) argue that hot markets times when financing risk is low—allow projects with the highest real option values to be funded, because the continuation risk is lower for all projects in the economy.

# **Investment under uncertainty**

- (-) "Bad news principle" (Bernanke, 1983; Dixit and Pindyck, 1994)
  - Without investment lags → delay investments amid uncertainty
  - For irreversible investment → the increased value of the option to wait hold back on investment in the face of uncertainty
- (+) "Good news principle" (Bar-Ilan and Strange, 1996)
  - With investment lags → the opportunity cost of waiting is also uncertain
  - Higher uncertainty → invest sooner
  - Invest when uncertainty is high → obtain an option to complete the project (future growth options)

### The rise of VC investments outside the U.S.



#### U.S. Venture Capital vs Non-U.S. Venture Capital Investment

- Characteristics of U.S. VC investments (Megginson and Weiss, 1991; Black & Gilson 1998; Gompers & Lerner, 1999)
  - High use of convertible preferred stock
  - Investments in innovative sectors
  - Early stage financing
- Characteristics of VC investments abroad (Black & Gilson, 1998; Megginson, 2004)
  - High use of common stock (70%)
  - Lower-technology industries
  - Later-stage financing

## Summary of the paper

#### **Research Questions:**

- Does policy uncertainty affect
  - VC investments in non-U.S. firms?
  - VC strategy & investment outcomes?
  - Cross-Border VC investments?
- Does the policy uncertainty effect varies cross-sectionally

#### **Results:**

- Policy uncertainty is negatively associated with VC investments
- Policy uncertainty increases VC investment staging, decrease VC investment skewness & VC likelihood of successful outcomes.
- The negative effect of policy uncertainty
  - Is more pronounced for high risk firms
  - Is less pronounced for firms in high-investment region and backed by captive lead VCs

# Sample & Research Design

#### Methodology:

- Panel with fixed-effects
- Probit regression

#### Sample:

- 23,354 firm-year observations (VentureXperts)
- 22 countries
- 1987 2015
- Economic Policy Uncertainty Index (Baker, Bloom, Davis, 2016)
- IPO & Acquisition data (SDC)
- Control variables (Datastream & WDI)
- National Elections (DPI IADB)

# **Summary Statistics**

- On average,
  - Total annual VC investment per firm is \$ 7.5 million
  - Entrepreneurial firm age is 5.3 years
  - Lead VC age is 11 years
- VentureXperts data
  - Missing round amounts (Kaplan et al., 2002)
  - Overreporting (Tian, 2011)
  - Unbiased measures (Gompers and Lerner, 2004)

## **Units of observations**

- First part: VC investment
  - Firm year
  - Industry-country year
- Second part: VC investment structure and outcome
  - Firm
- Third part: Cross-border VC investment
  - VC country entrepreneurial country pair

## Policy uncertainty negatively affect VC investments

$$Investment_{ikjt} = \alpha_{ijt} + \beta_1 Policy\ Uncertainty_{jt} + \beta_2 Controls_t + \varepsilon_{ijt}\ (1)$$

| 8                             |           |           |           |           |             |             |
|-------------------------------|-----------|-----------|-----------|-----------|-------------|-------------|
|                               | VC Inv.   | VC Inv.   | No. of VC | No. of VC | Inv. per VC | Inv. per VC |
| Policy uncertainty            | -0.212*** | -0.169*** | -0.161*** | -0.167*** | -0.136***   | -0.099**    |
|                               | -0.054    | -0.053    | -0.055    | -0.044    | -0.042      | -0.042      |
| Baseline Controls             | Yes       | Yes       | Yes       | Yes       | Yes         | Yes         |
| Augmented Controls            | No        | Yes       | No        | Yes       | No          | Yes         |
| Industry fixed effects        | Yes       | Yes       | Yes       | Yes       | Yes         | Yes         |
| Year fixed effects            | Yes       | Yes       | Yes       | Yes       | Yes         | Yes         |
| Stage fixed effects           | Yes       | Yes       | Yes       | Yes       | Yes         | Yes         |
| Firm country fixed effects    | Yes       | Yes       | Yes       | Yes       | Yes         | Yes         |
| Lead VC country fixed effects | No        | Yes       | No        | Yes       | No          | Yes         |
| Observations                  | 21392     | 20760     | 21392     | 20760     | 21392       | 20760       |
| Adjusted R-squared            | 0.218     | 0.255     | 0.111     | 0.122     | 0.293       | 0.331       |

A standard deviation *increase* in policy uncertainty is associated with

- 12.46% decrease in VC investment amount,
- 9.4% decrease in Number of VCs investing,
- 7.9% decrease in Investment per VCs in the same year.

## **Controls used in regressions**

Firm-level Controls: Entrepreneurial firm age, Lead VC age

#### Industry-level Controls:

- Baseline: Tobin's Q, sales growth, cash flow, tangibility,
- Augmented: competition.

#### Country-level Controls:

- Baseline: Stock market returns, Real GDP growth
- Augmented: Country currency volatility, Patent applications,
  Trade openness, Financial openness, Inflation.
- Clustering of standard errors: Country-Industry Year

## The adverse effect of policy uncertainty is not persistent

|                            | · · · · · · · · · · · · · · · · · · · |                |               |               |                    |                    |
|----------------------------|---------------------------------------|----------------|---------------|---------------|--------------------|--------------------|
|                            | VC Inv.<br>t+1                        | VC Inv.<br>t+2 | No. VC<br>t+1 | No. VC<br>t+2 | Inv. Per<br>VC t+1 | Inv. Per<br>VC t+1 |
| Policy uncertainty         | 0.015                                 | 0.029          | 0.019         | 0.027         | 0.007              | 0.015              |
|                            | -0.026                                | -0.037         | -0.023        | -0.023        | -0.021             | -0.03              |
| Baseline Controls          | Yes                                   | Yes            | Yes           | Yes           | Yes                | Yes                |
| Industry fixed effects     | Yes                                   | Yes            | Yes           | Yes           | Yes                | Yes                |
| Year fixed effects         | Yes                                   | Yes            | Yes           | Yes           | Yes                | Yes                |
| Stage fixed effects        | Yes                                   | Yes            | Yes           | Yes           | Yes                | Yes                |
| Firm country fixed effects | Yes                                   | Yes            | Yes           | Yes           | Yes                | Yes                |
| Observations               | 21148                                 | 21147          | 21148         | 21147         | 21148              | 21147              |
| Adjusted R-squared         | 0.024                                 | 0.021          | 0.013         | 0.015         | 0.028              | 0.026              |

 There is no evidence of a subsequent uptick in VCs investment in the following years

# VC investments are lower during close election years

|                            |          | Close Election I |            |          | Close Election II |            |  |
|----------------------------|----------|------------------|------------|----------|-------------------|------------|--|
|                            | VC Inv.  | No. VC           | Inv per VC | VC Inv.  | No. VC            | Inv per VC |  |
| Close election             | -0.159** | -0.034           | -0.143**   | -0.147** | -0.051            | -0.126**   |  |
|                            | -0.066   | -0.049           | -0.053     | -0.064   | -0.05             | -0.05      |  |
| Baseline controls          | Yes      | Yes              | Yes        | Yes      | Yes               | Yes        |  |
| Industry fixed effects     | Yes      | Yes              | Yes        | Yes      | Yes               | Yes        |  |
| Year fixed effects         | Yes      | Yes              | Yes        | Yes      | Yes               | Yes        |  |
| Stage fixed effects        | Yes      | Yes              | Yes        | Yes      | Yes               | Yes        |  |
| Firm Country fixed effects | Yes      | Yes              | Yes        | Yes      | Yes               | Yes        |  |
| Observations               | 17755    | 17755            | 17755      | 17755    | 17755             | 17755      |  |
| Adjusted R-squared         | 0.204    | 0.12             | 0.272      | 0.204    | 0.12              | 0.272      |  |

- Using two proxies close national election from 47 countries
  - Policy uncertainty negatively affect total VC investments & Investment per VCs
  - There is no significant change in the number of VCs investing

#### **Other Robustness Checks**

- The baseline result continues to hold
  - Using residual policy uncertainty
  - Using industry-level units of observation
  - Using randomized close election years
  - Using Congress Year of Chinese Communist Party for China sample
  - Using two subsamples based on ethnic fractionalization in a country

## **Cross-section Heterogeneity Tests**

- By interacting Entrepreneurial firms & Lead VC investors characteristics with economic policy uncertainty, I show that:
- The effect of policy uncertainty is more pronounced for
  - Young and early-stage firms
- The effect of policy uncertainty is less pronounced for
  - Firms in cities with high global VC investments
  - Firm in country with more developed equity markets
  - Firm backed by Corporate Lead VCs

# **VC investment outcomes and strategy**

|                    | IPO exit | Acquisition exit | Successful exit |
|--------------------|----------|------------------|-----------------|
| Policy uncertainty | -0.595*  | -0.883***        | -0.880***       |
|                    | -0.32    | -0.104           | -0.111          |
| Baseline Controls  | yes      | yes              | yes             |
| fixed effects      | yes      | yes              | yes             |
| Observations       | 14290    | 20911            | 21208           |
| Pseudo R-squared   | 0.2149   | 0.2714           | 0.2405          |

|                    | No. Rounds  | Skewness  |
|--------------------|-------------|-----------|
|                    | NO. NOUTIUS | 3KeWHess  |
| Policy uncertainty | 1.043***    | -0.213*** |
|                    | -0.091      | -0.024    |
| Baseline Controls  | yes         | yes       |
| Fixed effects      | yes         | yes       |
| Observations       | 24585       | 15130     |
| R-squared          | 0.2515      | 0.1982    |

- Policy uncertainty
   negatively affect VC
   investment
   outcomes
- Policy uncertainty
   *increase* staging and
   *reduce* skewness

#### Policy uncertainty negatively affect Cross-Border VC investments

|  | Cross-Border VC<br>Inv. | Cross-Border VC Inv.<br>t+1 |
|--|-------------------------|-----------------------------|
| Economic policy uncertainty                | -0.286**                | -0.287*                     |
|  | (0.134)                 | (0.152)                     |
| Baseline country pair controls             | yes                     | Yes                         |
| Year Fixed Effects                         | Yes                     | Yes                         |
| Entrepreneurial Firm Country Fixed Effects | Yes                     | Yes                         |
| Observations                               | 2170                    | 2164                        |
| Adjusted R-squared                         | 0.200                   | 0.205                       |

A one-standard-deviation increase in the policy uncertainty in a given entrepreneurial firm is associated with *a 15.2% decrease* in the amount of cross-border VC investment.

#### **Conclusions**

 I present robust evidence that policy uncertainty negatively influences Venture Capital investments across-countries.

The economic magnitude of the effect is significant.

 This finding is particularly important since it shows that even moderate amount of policy uncertainty can act as a hefty tax on venture capital investment.